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PAGE 01 KAMPAL 04902 01 OF 05 211337Z RELEASED IN FULL  
ACTION AF-01

INFO	LOG-00	AID-01	CIAE-00	OASY-00	DOEE-00	EUR-01	OIGO-01
	H-01	TEDE-00	INR-00	IO-16	LAB-01	L-01	ADS-00
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-02	PM-00	PRS-01
	P-01	SNP-00	SP-00	SR-00	SS-00	TRSE-00	T-00
	USIE-00	FMP-00	PMB-00	PRM-10	DRL-09	G-01	/050W

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O 211319Z JUN 94  
FM AMEMBASSY KAMPALA  
TO SECSTATE WASHDC IMMEDIATE 0708  
INFO AMEMBASSY LONDON PRIORITY  
JOINT STAFF WASHDC PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
USMISSION GENEVA PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
USEUCOM VAIHINGEN GE PRIORITY  
AMEMBASSY PARIS PRIORITY  
USMISSION USUN NEW YORK PRIORITY

UNCLAS SECTION 01 OF 05 KAMPALA 004902

STATE FOR AID, BHR/OFDA, BHR/FFP, AFR/EA  
NAIROBI ALSO FOR REDSO/DART/RWANDA  
GENEVA FOR RMA  
LONDON FOR MCKINLEY

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PAGE 02 KAMPAL 04902 01 OF 05 211337Z

E.O. 12356: N/A  
TAGS: PREF, EAID, PREL, KA, RW, BU, XA,,  
SUBJECT: RWANDA - USG DELEGATION HUMANITARIAN WRAP-UP

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SUMMARY  
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1. DURING TOUR OF THE REGION JUNE 16-22, U.S.

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: SHARON E AHMAD  
DATE/CASE ID: 08 SEP 2003 200301834

Page - 1

UNCLASSIFIED

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AMBASSADOR TO RWANDA DAVID RAWSON AND HIS DELEGATION MET WITH HUMANITARIAN ACTORS IN BURUNDI (BUJUMBURA) AND UGANDA (KAMPALA AND KABALE), TO DISCUSS CURRENT ACTIVITIES AND FUTURE NEEDS OF REFUGEE AND DISPLACED PERSON POPULATIONS. IN BURUNDI FOCUS OF DISCUSSIONS WAS ON THE POSSIBILITY OF A LARGE INFLUX OF REFUGEES FROM SOUTHERN RWANDA WHILE IN UGANDA GREAT CONCERN WAS EXPRESSED BY THE RELIEF COMMUNITY OVER RPF'S CONTINUED EXERCISE OF CONTROL OVER CIVILIAN POPULATIONS. THE DELEGATION ALSO MET WITH REPRESENTATIVES OF THE RPF, GOR, GOB, GOU, AND SENIOR UN OFFICIALS IN BOTH COUNTRIES (SEPTELS).

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BURUNDI: REFUGEES - WILL THEY COME  
-----

2. AMBASSADOR DAVID RAWSON, MR. SCOTT FISHER (AF/RA), COL MIKE BERAUD (DOD/OSD) AND MS. KATE FARNSWORTH (DART/RWANDA) IN TOUR OF THE CENTRAL AFRICA REGION TO PROMOTE PEACE (SEPTELS) AND TO

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PAGE 03 KAMPAL 04902 01 OF 05 211337Z  
SUPPORT CONTINUED HUMANITARIAN ASSISTANCE, MET WITH UN, NGOS, AND ICRC REPRESENTATIVES IN BURUNDI.

3. THE DELEGATION WAS BRIEFED IN SEPARATE MEETINGS WITH UN HEADS OF AGENCY (UNDP, UNICEF, WHO, UNHCR, WFP) AND WITH NGOS CONCERNING BOTH THE POTENTIAL FOR A MAJOR REFUGEE INFLUX FROM SOUTHERN RWANDA AND PREPARATIONS UNDERWAY TO RESPOND.

A. THE UNHCR REPRESENTATIVE EXPRESSED HIS AGENCY'S CONCERN THAT AN INFLUX OF MORE THAN 50,000 (OTHERS CLAIMED AN INFLUX OF MORE THAN 20,000 WOULD DESTABILIZE THE GOB) WOULD OVERWHELM CURRENT GOB AND NGO CAPACITIES AND PRESENT A SIGNIFICANT THREAT TO BURUNDI'S STABILITY. IN PREPARATION FOR THE POSSIBILITY, UNCHR, WITH THE NGOS AND GOB IS UNDERTAKING SURVEYS TO IDENTIFY SITES FOR ADDITIONAL REFUGEE CAMPS AND IS CANVASSING THE NGOS ALREADY ENGAGED IN THE REFUGEE AND AFFECTED POPULATIONS EMERGENCIES IN BURUNDI TO SEE WHO AMONG THEM WOULD BE ABLE TO RESPOND TO A NEW INFLUX.

B. UNHCR NOTED AT A COORDINATION MEETING WITH NGOS

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Date Printed:

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THAT ITS SUPPLIES OF PLASTIC SHEETING AND OTHER  
NON-FOOD ITEMS ARE EXTREMELY LOW AND THAT EMERGENCY  
SOURCING OF SUPPLIES WAS TAKING PLACE IN GENEVA. IN  
THE SAME VEIN, NGOS AND UNHCR NOTED THAT THERE WILL  
BE AN URGENT NEED FOR DONORS TO PROVIDE AIRLIFT  
SUPPORT FOR THESE SUPPLIES SHOULD THE INFLUX OCCUR.  
THE USG DELEGATION SAID THAT THE US WOULD CONTINUE TO  
BE RESPONSIVE TO SUCH REQUIREMENTS.

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PAGE 04 KAMPAL 04902 01 OF 05 211337Z

4. WHILE PREPARATIONS FOR ADDITIONAL REFUGEES ARE  
MADE IN BURUNDI UNDER THE GUIDANCE OF UNHCR, THE  
RELIEF COMMUNITY IS UNANIMOUS IN ITS VIEW THAT THE  
RELIEF STRATEGY SHOULD FOCUS ON KEEPING RWANDANS IN  
RWANDA. TO THIS END, UNHCR/BURUNDI PLANS TO INVOKE A  
CROSS-MANDATE APPROACH WHICH WILL ALLOW IT TO  
INTERVENE INSIDE RWANDA AND REINFORCE THE WORK  
ALREADY BEING DONE ON A LIMITED BASIS BY WFP, CRS,  
AND THE ICRC.

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RGF AREAS: WHERE ARE THE PEOPLE  
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5. ACCESSING RGF AREAS CONTINUES TO BE DIFFICULT.  
CHECKPOINTS ARE MANNED BY MACHETE WAVING MILITIA, AND  
RELIEF WORKERS NOTED WITH CONCERN THAT MANY ARE NOW  
ARMED WITH NEW MORE SOPHISTICATED WEAPONS AND  
AMMUNITION. THE WORLD FOOD PROGRAM, ICRC AND  
CATHOLIC RELIEF SERVICES ARE THE PRINCIPAL FOOD  
PROVIDERS IN RGF TERRITORY AND

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PAGE 01 KAMPAL 04902 02 OF 05 211337Z  
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Page - 3

UNCLASSIFIED

UNCLASSIFIED

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FM AMEMBASSY KAMPALA

TO SECSTATE WASHDC IMMEDIATE 0709

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UNCLASSIFIED

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PAGE 02 KAMPAL 04902 02 OF 05 211337Z  
LONDON FOR MCKINLEY

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ALL ADMIT THAT THEY  
ARE REACHING ONLY A FRACTION OF THOSE IN NEED.

6. THE WHEREABOUTS OF THE POPULATION BELIEVED TO BE  
IN SOUTHWEST AND WESTERN RWANDA HAS YET TO BE  
DETERMINED DESPITE ASSESSMENTS BY WFP, CRS, AND THE  
ICRC. THE AGENCIES ADMIT THAT ASSESSMENTS TO DATE  
HAVE BEEN LIMITED TO THE MAIN ROADS BETWEEN  
BUTARE-GIKONGORO, FROM CYANGUGU TO KIBUYE, AND FROM  
GOMA TO GISENYI. ADDITIONAL SURVEYS WERE BEING  
PLANNED BY THE ICRC AND WFP WITH A FOCUS ON SMALLER  
ROADS IN THESE AREAS. AT TIME OF DELEGATION'S  
DEPARTURE FROM BURUNDI THE RESULTS OF THOSE SURVEYS WERE NOT YET KNOWN.

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COORDINATION STILL A PROBLEM

7. THE DELEGATION SPOKE WITH UN HEADS OF AGENCIES AT A MEETING HOSTED BY USAID/BURUNDI. BRIEFED IN ADVANCE ON PROBLEMS OF COORDINATION THAT HAD ARISEN IN BURUNDI, THE DELEGATION RAISED TO THE UN GROUP AN EXAMPLE OF LACK OF COORDINATION IN THE DIFFERING PRICES PAID FOR AIRPORT SERVICES NOT ONLY BETWEEN THE

UNCLASSIFIED

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PAGE 03 KAMPAL 04902 02 OF 05 211337Z  
UN AND ICRC, BUT BETWEEN UN AGENCIES THEMSELVES. AFTER SOME AWKWARD MOMENTS OF SILENCE, THE AGENCIES ASSURED THE DELEGATION THAT A LETTER WOULD SOON BE SIGNED OUTLINING A JOINT POSITION BY THE THREE MAJOR AGENCIES CONCERNED, UN/WFP, UNHCR, AND THE ICRC. (NOTE. A COPY OF THE SIGNED LETTER WAS PASSED TO THE DELEGATION AT AIRPORT DEPARTURE. END NOTE.) DESPITE THIS, THE DELEGATION IS CONCERNED BY WHAT APPEARS TO BE A LACK OF STRONG LEADERSHIP AND NECESSARY COORDINATION IN THE FULL RANGE OF RELIEF ISSUES IN BURUNDI. AN EXCEPTION TO THIS COMMENT IS THE UNHCR WHICH APPEARS TO HAVE EXCELLENT WORKING RELATIONSHIPS WITH ITS NGO IMPLEMENTING PARTNERS.

8. THE DELEGATION NOTES THAT ACTIVITIES IN SOUTHERN RWANDA HAVE SIGNIFICANT IMPLICATIONS FOR REFUGEE OPERATIONS IN BURUNDI AND YET SEPARATE MEETINGS FOR EACH PROGRAM ARE HELD BY UNDP AND UNHCR RESPECTIVELY. IT SEEMS TO US THAT THESE COORDINATION EFFORTS SHOULD BE INTEGRATED TO BETTER PLAN AND PREPARE FOR ANY REFUGEE INFLOWS, AND TO UNDERTAKE PREVENTATIVE ACTIONS WHERE POSSIBLE.

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WHAT IS THE RPF UP TO  
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9. A BRIEF TRIP TO KABALE, UGANDA OFFERED THE DELEGATION AN OPPORTUNITY TO SEE BOTH THE SIZE AND SCOPE OF RELIEF INTERVENTIONS IN RPF AREAS OF RWANDA. (KABALE IS THE STAGING POINT FOR ALL NGOS

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1

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PAGE 04 KAMPAL 04902 02 OF 05 211337Z  
WORKING IN RPF TERRITORY). THE GROUP MET WITH A  
NUMBER OF RELIEF AGENCIES (SCF/UK, CARE,  
INTERNATIONAL MEDICAL CORPS, WFP, FAO, AND THE ICRC)  
AND ATTENDED THE WEEKLY UN/NGO COORDINATION MEETING  
AT UNAMUR HEADQUARTERS. THE DELEGATION WAS IMPRESSED  
BY THE COORDINATION MECHANISMS THAT HAVE BEEN PUT IN  
PLACE UNDER THE AEGIS OF UN/REO: WEEKLY UN/NGO  
GENERAL MEETINGS, SECTORAL MEETINGS, ETC. MOREOVER,  
THE MONTHLY NGO-RPF MEETING PROVIDES A FORUM FOR MORE  
SPECIFIC BILATERAL ISSUES TO BE RAISED.

10. RELIEF AGENCIES STILL ARE PUZZLED ABOUT RPF  
INTENTIONS IN THE AREAS THEY CONTROL. WHILE THIS MAY  
BE DUE TO SIMPLE MISUNDERSTANDINGS BETWEEN AN  
ORGANIZATION (RPF) THAT IS NEW TO WORKING WITH RELIEF  
AGENCIES, THERE ARE THOSE WHO BELIEVE THAT MORE  
SINISTER FORCES ARE AT WORK. SOME NGOS SPOKE TO THE  
DELEGATION ABOUT FEARS THAT RPF INTENDS A  
VILLAGIZATION CAMPAIGN SUCH AS OCCURRED IN ETHIOPIA.  
THOSE WHO KNOW RWANDAN SOCIETY AVOW THAT SUCH A  
MEASURE WOULD TRULY DESTROY THE FABRIC OF SOCIETY AND  
ALREADY TENUOUS SYSTEM OF LAND TENURE. THESE NGOS  
EXPRESSED CONCERN THAT THEY COULD UNWITTINGLY BE A

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PAGE 01 KAMPAL 04902 03 OF 05 211338Z  
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AMEMBASSY BUJUMBURA PRIORITY  
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Page - 6

UNCLASSIFIED

UNCLASSIFIED

Date Printed:

13-Jun-2003 DOC\_NBR: 1994KAMPAL04902

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UNCLASSIFIED

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PAGE 02 KAMPAL 04902 03 OF 05 211338Z

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PARTNER TO SUCH A STRATEGY THROUGH SUPPORTING  
DISPLACED POPULATIONS IN CAMPS.

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WHAT TO DO ABOUT KIDS  
-----

11. NUMEROUS NGOS, AS WELL AS UNICEF AND ICRC, ARE  
INTERESTED IN WORKING WITH UNACCOMPANIED CHILDREN.  
SAVE THE CHILDREN FUND/UK, IN PARTICULAR, IS HOPING  
TO PLAY A LEADING ROLE IN PROJECTS AIMED TO TRACE AND  
REUNITE CHILDREN WITH FAMILIES AND RELATIVES AT THE  
SAME TIME PROVIDING A LONGER TERM SOLUTION FOR THEIR  
RE-INTEGRATION INTO A FRACTURED SOCIETY. THEY AND  
OTHERS WHO SPO  
KE WITH THE DELEGATION EXPRESSED THE  
OPINION THAT THE RPF IS NOT INTERESTED IN, AND IS  
EVEN SUSPICIOUS OF PROJECTS THAT WOULD RECORD NAMES  
AND HISTORIES OF CHILDREN. CERTAIN AGENCIES FELT  
THAT THE RPF IS BLOCKING THIS WORK FOR POLITICAL  
REASONS OF THEIR OWN.

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FOOD DEPENDENCY  
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UNCLASSIFIED

Page - 7

UNCLASSIFIED

UNCLASSIFIED  
UNCLASSIFIED

Date Printed:

13-Jun-2003 DOC\_NBR: 1994KAMPAL04902

CHANNEL: n/a

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PAGE 03 KAMPAL 04902 03 OF 05 211338Z  
12. THE RELIEF COMMUNITY IS DEEPLY CONCERNED OVER  
THE RPF POLICY OF KEEPING THE POPULATION IN CAMPS FOR  
"SECURITY REASONS." WHILE RECOGNIZING THAT THERE ARE  
REAL RISKS FOR SOME OF THE POPULATION, THE AGENCIES  
NOTE THAT IT IS TIME FOR HARVESTING AND THE HARVEST  
THIS YEAR IS GOOD. SHOULD THE CROPS BE LEFT  
UNHARVESTED NOT ONLY WILL FOOD DEPENDENCY CONTINUE  
FOR MONTHS TO COME, BUT SEEDS THAT ARE SPECIALLY  
ADAPTED TO THE MICRO-CLIMATES OF RWANDA WILL BE  
LOST. FINALLY, SHOULD THE DISPLACED REMAIN IN CAMPS  
THROUGH AUGUST/SEPTEMBER 1994, THE BEAN PLANTING  
SEASON WILL BE LOST AND FOOD DEPENDENCY EXTENDED EVEN  
FURTHER.

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DIVIDE AND RULE  
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13. RPF HANDLING OF THE NGO COMMUNITY CONTINUES TO  
BE A PROBLEM FROM OUR PERSPECTIVE. IN A CONVERSATION  
WITH INTERNATIONAL MEDICAL CORPS, THE DELEGATION WAS  
TOLD THAT THE RPF HAS THREATENED TO "TAKE AWAY" THEIR  
SITE IN FAVOR OF ANOTHER NGO SHOULD IMC'S EQUIPMENT  
AND PERSONNEL NOT DEPLOY SOON. THIS IS BUT ONE  
EXAMPLE OF THE COMPETITION THAT IS ENGENDERED BETWEEN  
NGOS BY THE RPF, WHETHER INTENTIONALLY OR NOT.

14. NGOS REMAIN FRUSTRATED BY THE RPF REQUIREMENT  
THAT THEY BE ACCOMPANIED EVERYWHERE BY "GUIDES."  
WHILE RPF ARGUES THIS IS FOR THEIR OWN SAFETY, NGOS  
POINT OUT THAT THERE ARE NOT ENOUGH GUIDES FOR ALL

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PAGE 04 KAMPAL 04902 03 OF 05 211338Z  
THE NGO STAFF AND VEHICLES THAT WANT TO WORK IN  
RWANDA EVERY DAY. AS A RESULT, NGOS ARE UNABLE TO  
MEET PROGRAM IMPLEMENTATION SCHEDULES, AND END UP  
WASTING BOTH HUMAN AND MATERIAL RESOURCES.

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SECURITY DETERIORATES FOR THE DISPLACED  
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15. SECURITY CONDITIONS IN RPF AREAS APPEAR TO BE  
DETERIORATING, ACCORDING TO SOME NGOS. &N BOTH  
PRIVATE CONVERSATIONS WITH THE DELEGATION AND AT THE  
GENERAL UN/NGO COORDINATINO MEETING, THE AGENCIES  
REPORTED SPECIFIC INCIDENTS OF INTERAHAMWE/RGF  
ATTACKS ON DISPLACED POPULATIONS AND RPF OUTPOSTS IN  
RPF CONTROLLED ZONES. THE GENERAL OPINION IS THAT  
THE RPF IS OVEREXTENDED, PERMITTING EASIER  
INFILTRATION OF GOVERNMENT ELEMENTS REPORTEDLY AS FAR  
NORTH AS RUTARE.

16. NGOS ARE CALLING FOR GREATER UNOMUR/UNAMIR  
ASSISTANCE IN MONITORING SECURITY CONDITIONS THROUGH

UNCLASSIFIED

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PAGE 01 KAMPAL 04902 04 OF 05 211339Z  
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UNCLAS SECTION 04 OF 05 KAMPALA 004902

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Page - 9

UNCLASSIFIED

UNCLASSIFIED

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1

GENEVA FOR RMA

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 KAMPAL 04902 04 OF 05 211339Z  
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REGULAR UPDATES TO BE POSTED AT THE UNOMUR BORDER CROSSING. UNAMIR OFFICIALS AT THE UN/NGO MEETING EXPRESSED DOUBTS THAT THEY COULD PROVIDE COMPREHENSIVE INFORMATION, BUT NGOS INSISTED THAT INFORMATION ON WHERE IT WAS NOT SAFE WOULD BE A SUFFICIENT GUIDE FOR THEM IN PLANNING THEIR WORK.

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WHAT ARE THE FRENCH UP TO  
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17. DURING A SHORT QUESTION/ANSWER PERIOD FOLLOWING HIS STATEMENT TO THE UN/NGO COMMUNITY ON FRIDAY NIGHT, AMBASSADOR RAWSON RESPONDED TO NGO QUESTIONS ABOUT FRANCE'S INTENTIONS IN RWANDA. THE AMBASSADOR REPLIED THAT IT IS THE DESIRE OF ALL GOVERNMENTS TO SEE AN END TO THE KILLINGS IN RWANDA AND IN THAT CONTEXT THE FRENCH INITIATIVE IS TO BE COMMENDED. ONE NGO ANNOUNCED THAT A FRENCH NATIONAL HAD BEEN REFUSED PERMISSION TO ENTER RPF AREAS THAT DAY AND SUGGESTED THAT THE FRENCH DEPLOYMENT COULD JEOPARDIZE THE WORK OF FRENCH NATIONALS IN THE NORTH. NONE OF THE OTHER FRENCH NGOS REPRESENTED REPORTED HAVING ANY DIFFICULTIES IN LIGHT OF THE FRENCH ANNOUNCEMENT.

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 KAMPAL 04902 04 OF 05 211339Z

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DEMARCHE ON RPF  
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18. THE DELEGATION MET WITH RPF REPRESENTATIVES PATEAU BIZIMUNGU AND AUGUSTIN MUKAMA ON HUMANITARIAN ISSUES IN KAMPALA ON JUNE 20. RPF COMMISSIONER

Page - 10

UNCLASSIFIED

UNCLASSIFIED

Date Printed:

13-Jun-2003 DOC\_NBR: 1994KAMPAL04902

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HANDLING: n/a

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BIZIMUNGU AGREED TO REVIEW THE ESCORT GUIDE ISSUE, BUT NOTED THAT IT WAS RELATED TO THE SECURITY SITUATION WHICH WAS A CAUSE FOR CONCERN IN SOME AREAS. HE AGREED THAT TAKING IN THE HARVEST WAS VITAL TO POPULATION SURVIVAL. IN THE OLD DEMILITARIZED ZONE, PEOPLE WERE RETURNING HOME. IN TERRITORY THE RPF HAD RECENTLY OCCUPIED, PEOPLE WOULD BE ALLOWED TO RETURN HOME AS SECURITY PERMITTED.

19. AMBASSADOR RAWSON URGED BIZIMUNGU TO ACCELERATE THE RETURN OF THE POPULATION TO THEIR HOMES. HE ALSO NOTED THAT IF THE RPF NEED TECHNICAL HELP IN ADMINISTERING PVO PROGRAMS, WE WOULD TRY TO FIND SUCH ASSISTANCE. RAWSON URGED BIZIMUNGU TO LET UNAMIR OBSERVERS PATROL RPF TERRITORY AS A MEANS OF RESTORING STABILITY AND SECURITY TO THE AREA. BIZIMUNGU SAID OBSERVERS WERE STILL IN THE MULINDI AREA AND HE WOULD SEE IF THEIR SCOPE COULD BE EXTENDED.

20. MUKAMA RESPONDED WITH SOME FERVOR TO THE DELEGATION'S CONCERN ABOUT RPF'S ARBITRARY ALLEGATIONS OF PVO RESPONSIBILITIES. HE NOTED THAT

UNCLASSIFIED

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PAGE 04 KAMPAL 04902 04 OF 05 211339Z  
THE RPF IS INUNDATED WITH PVO "TOURISTS" WHO COME, LOOK AT A SITE, MAKE PROMISES, THEN NEVER RETURN. HE ALSO TOOK OFF ON ICRC'S FAILURE TO ADEQUATELY FEED OR TREAT PERSONS IN THEIR ZONE IN CONTRAST TO WFP'S PERFORMANCE. WHEN MUKAMA CASTIGATED THESE "IRRESPONSIBLE PVO'S," AMBASSADOR RAWSON ANSWERED THAT THE ICRC WAS A MOST RESPONSIBLE, HIGHLY RESPECTED ORGANIZATION THAT HAD COURAGEOUSLY SAVED THOUSANDS OF RWANDAN LIVES. IF THE RPF HAD PROBLEMS WITH ICRC'S APPROACH, THEY SHOULD WORK THEM OUT DIRECTLY WITH THE DELEGATE.

21. BIZIMUNGU CONCLUDED THE DISCUSSION WITH A PASSIONATE CRITIQUE OF RADIO PROGRAMS ON RADIO MILLE COLLINES AND RADIO RWANDA WHICH INSPIRE HATRED AND MASSACRES, AND SPREAD LIES ABOUT DANGER IN THE RPF ZONE TO KEEP PEOPLE FROM SEEKING REFUGE THERE. WHAT WE NEED, HE SAID, ARE RADIO PROGRAMS WITH MESSAGES OF PACIFICATION AND RECONCILIATION RATHER THAN OF CONFLICT AND KILLING.

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FINAL THOUGHTS

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PAGE 01 KAMPAL 04902 05 OF 05 211339Z  
ACTION AF-01

INFO	LOG-00	AID-01	CIAE-00	OASY-00	DOEE-00	EUR-01	OIGO-01
	H-01	TEDE-00	INR-00	IO-16	LAB-01	L-01	ADS-00
	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-02	PM-00	PRS-01
	P-01	SNP-00	SP-00	SR-00	SS-00	TRSE-00	T-00
	USIE-00	FMP-00	PMB-00	PRM-10	DRL-09	G-01	/050W

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O 211319Z JUN 94  
FM AMEMBASSY KAMPALA  
TO SECSTATE WASHDC IMMEDIATE 0712  
INFO AMEMBASSY LONDON PRIORITY  
JOINT STAFF WASHDC PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
USMISSION GENEVA PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
USEUCOM VAIHINGEN GE PRIORITY  
AMEMBASSY PARIS PRIORITY  
USMISSION USUN NEW YORK PRIORITY

UNCLAS SECTION 05 OF 05 KAMPALA 004902

STATE FOR AID, BHR/OFDA, BHR/FFP, AFR/EA  
NAIROBI ALSO FOR REDSO/DART/RWANDA  
GENEVA FOR RMA  
LONDON FOR MCKINLEY

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PAGE 02 KAMPAL 04902 05 OF 05 211339Z

E.O. 12356: N/A  
TAGS: PREF, EAID, PREL, KA, RW, BU, XA,,  
SUBJECT: RWANDA - USG DELEGATION HUMANITARIAN WRAP-UP

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Date Printed:

13-Jun-2003

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CHANNEL: n/a

HANDLING: n/a

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22. A LARGE NGO COMMUNITY OPERATES IN BURUNDI FOR THE REFUGEES AND RETURNEES IN THE NORTH. AS YET, NGO ACTIVITIES IN SOUTHERN RWANDA ARE LIMITED BUT WILL EXPAND RAPIDLY ONCE ACCESS IS EASIER AND SAFER. IN THIS CONTEXT, COORDINATION OF ALL PROGRAMS BOTH IN RWANDA AND IN BURUNDI WILL BE IMPORTANT IN VIEW OF THE IMPACT ONE CAN HAVE ON THE OTHER. A MORE PROACTIVE ROLE OF THE UN IN THIS COORDINATION IS ESSENTIAL.

23. A LARGE AND SKILLED NGO COMMUNITY IS POSITIONED IN UGANDA TO PROVIDE EMERGENCY RELIEF TO THE RPF ZONES. RELIEF STRATEGIES ARE DIRECTED CLOSELY BY THE RPF WITH "SECURITY" GIVEN AS THE DRIVING FORCE BEHIND THE STRATEGIES. THE NGOs ARE FRUSTRATED BY WHAT THEY SEE AS OBFUSCATION BY THE RPF OF THEIR REAL INTENTIONS AND ARE INCREASINGLY CONCERNED BY THEIR POSSIBLE PARTICIPATION IN A REVOLUTIONARY STRATEGY THEY DO NOT APPROVE. BEYOND THE POLICY LEVEL, NGOs ARE WORRIED THAT RPF FOCUS ON POLITICS VERSUS SUSTAINABLE SETTLEMENT OF PEOPLE IS RESULTING IN AN INCREASING DEPENDENCY OF THE POPULATION ON RELIEF AID THAT HAS NO END IN SIGHT. EFFORTS MUST BEGIN TO REASON WITH THE RPF ON AGRICULTURE AND FOOD SECURITY,  
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PAGE 03 KAMPAL 04902 05 OF 05 211339Z  
AS WELL AS SPECIAL ATTENTION TO THE PLIGHT OF CHILDREN IN THIS CRISIS. FINALLY, ACCESS TO ALL AFFECTED AREAS IS A PRE-CONDITION FOR NGO OPERATIONS IN RPF ZONES. SHOULD THIS CONTINUE TO BE A MAJOR LIMITING FACTOR, THE RPF MAY SEE A DECLINE IN NGO INTEREST IN WORKING IN THEIR AREAS. OVERARCHING ALL OF THESE POINTS IS THE EVIDENT NEED FOR DONORS TO TAKE UP THESE ISSUES WITH THE RPF AT ALL LEVELS TO CONTINUE TO SHOW OUR SUPPORT AND BACKING OF THE RELIEF COMMUNITY. SHIPPY

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